

MANGERE Community Advocacy Plan

2008–2010



In partnership with



Te Kaunihera o
MANUKAU
City Council

VISION 2008-2010

Mangere will be a healthy, strong, vibrant and safe community in which to live, a place that embraces diversity and celebrates the achievements of its citizens.

To achieve the vision the Mangere Community Board will advocate for a future Mangere where its citizens are safe, healthy and participating members of a vibrant and successful community.

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Introduction

Yesterday, Today and Tomorrow

Mangere is the original home of the Maori tribes of Te Wai-o-Hua and Tainui. The rich volcanic soil provided perfect conditions for Maori to develop the area as a food basket for the greater Auckland, and as a provider of food to early European settlements from the 1840's onwards. Until the mid-1940's Mangere was a largely market garden and farming area. This history has recently been recognised and celebrated through the preservation of the Otuataua Stonefields on the coastline between the Auckland airport and Mangere Bridge.

Maori settlement

The local iwi Te Wai-o-Hua, who claim descent from Hape arrived at Mangere Mountain before the Tainui waka, are based around Makaurau Marae and are the direct descendants of the people who built all the big fortified settlements on the Auckland isthmus, before the arrival of the Ngati Whatua from the Kaipara in the late 18th century.

This story has been passed down through 18 generations to Te Wai-o-Hua Kaumatua, Maurice Wilson. "Hape was the eldest in his family but he had deformed feet. He was therefore excluded from going on the great voyage that was to take his brothers to Aotearoa. Hape, however, had great mana (magic powers) and he called upon the God of the Seas (Tangaroa) to assist him.

"Tangaroa provided a taniwha in the shape of stingray who took him swiftly ahead of his brothers and landed him at Ellet's Pt, Mangere. Hape climbed the hill beyond the landing place called Te Puke Tapapa Tanga o Hape (Hape's resting place) now known as Ihumatao.

Later the canoes of his family arrived where he had landed and they recognised Hape's distinctive footprints. In awe of his power and acknowledging this new place as rightly his they sailed out of the Manukau Harbour.

At night, if you are standing on Puke Tapapa you can hear the waves of Manukau repeating the chants Hape made to Tangaroa in thanks. The giant stingray known as Kai whare, keeper of the Manukau, has been seen again but rarely.

Mangere Mountain is the ancestral land of Te Te Wai-o-Hua people who are descended from Hua-kai-waka, a relative of the tohunga from the Tainui canoe which arrived here around 1350".

Mangere the name

Mangere was named after Mangere Mountain by Rakataura, the senior Tohunga of the Tainui waka. The title comes from the Maori words "hau Mangere" or "nga hau Mangere" meaning the lazy winds, after the shelter the mountain provides from the prevailing powerful westerly wind. Mangere Mountain was first occupied by Ngaa Iwi, a sub-tribe of Te Te Wai-o-Hua. It was a desirable place because of the views of the harbour and surrounding lands, good soil, and abundant fish and bird life. It was also the site of many battles. Ngaa Iwi had spread shells around the footpaths and entrances to the Pa site so the crunch of footsteps would forewarn them of potential invaders. Ngati Whatua warriors in the 17th century overcame this warning system by spreading their thick flax woven cloaks (pueru) over the shell paths (te ara). Their muffled approach caught Ngaa Iwi off guard and as a result the Pa was attacked and destroyed.



Figure 1: Maunga Māngere - Mangere Mountain

Mangere Mountain was known to Maori as Te Upoko o Mataaho, or Te Pane o Mataaho, 'the head of Mataaho'. Mataaho is one of the deities of volcanoes and earthquakes. As the Auckland region is sited on a huge volcanic field the name Mataaho occurs quite frequently in early histories. More recently in the 17th century, Mangere Mountain was named Te Ara Pueru.

European settlement

Prior to World War II, Mangere was mainly a farming and market gardening community because of the fertility of the volcanic soil. Mangere produced much of the foodstuffs for the growing Auckland region.

After World War II, the settlement in Mangere grew into a thriving suburb of Auckland. The development of the Auckland airport, the concentrated effort to improve the quality of water in the harbour, and a focus on large housing projects has rapidly increased Mangere's population. Mangere is the gateway to and from New Zealand and is home to many significant heritage sites.

Today, people in Mangere particularly like living in an area with strong historical and family associations. They enjoy living with a diverse range of people from different cultures who have made Mangere their home. Housing is reasonably affordable, while good open parks and transport, and a pristine coastal location contribute to the health, well-being and social cohesion of the community.



Introduction continued...

Pacific Island settlers

Increasing numbers of Pacific peoples came to New Zealand throughout the 1950s and 1960s, to settle and work in the growing industrial sector in the cities of New Zealand. Pacific peoples living in New Zealand today are themselves a diverse group. The New Zealand Government groups those from Samoa, Tonga, the Cook Islands, Tokelau, Niue, Fiji and Tuvalu within the term 'Pacific'. But the broader Pacific community in New Zealand is also made up of people from Melanesian countries such as Papua New Guinea, Vanuatu and the Solomon Islands, as well as people from Kiribati and other Micronesian nations. *Ministry of Health website.*

Chinese market gardeners

Chinese market gardeners began leasing land in the Mangere area from about 1915 onwards, and purchasing it from 1925.

The Chinese growers generally employed Maori workers, a fact reflected in Sir Apirana Ngata's notorious 'Report of the Committee on Employment of Maoris in Market Gardens' in 1929, perhaps more sympathetically in local author Roderick Finlayson's collection of short stories, *Sweet Beulah Land*, in 1942.

By 1954 at least 68 out of 125 registered market gardeners in the Onehunga-Mangere area were Chinese, and Chinese owned or leased about 73 per cent of registered market garden acreage.

From the 1960s onwards, as urbanisation proceeded, the area in market gardens decreased. In November 1978, Auckland's first Chinese Community Centre was opened in Taylor Road, Mangere Bridge.



Plan purpose

This is the first community advocacy plan for Mangere. The plan attempts to identify a range of issues (including infrastructure needs) that the Mangere Community Board will advocate, to central Government agencies, non-profit organisations, Manukau City Council, the health sector and other agencies.

The Mangere Community Board hosted three community consultations on the draft community advocacy plan. The draft was also emailed out to local groups and organisations and written submissions to the plan were invited.

The community advocacy plan is a living document that is expected to change from time to time to reflect current community needs and issues.

The plan:

- Identifies important issues and infrastructure needs
- States the Mangere Community Board's vision for Mangere and a set of points that the community board will advocate for as it moves to achieve its vision
- Encourages community input, direction and guidance for achieving community goals
- Identifies specific actions that the community board will advocate to the council and other Government and community agencies that will contribute to achieving the vision for Mangere
- Encourages the community to more actively participate in the design development and provision of services that will contribute to a state of community well-being.

The community board expects the advocacy plan to contribute to Manukau's vision for the future, but will most importantly identify and prioritise actions that the community board will advocate for on behalf of the citizens of Mangere.

The community board will seek resources for those activities that the council provides through the Long Term Council Community Plan and subsequent Annual Plan submissions.

The community board will report back to the Mangere community annually on how the plan is progressing.



Public parks and reserves

Mangere citizens believe that parks are an essential part of the Mangere community - as places children can play in safely and take part in sporting and leisure activities, where adults can watch their children play and ageing citizens can watch their grandchildren play and enjoy the space. We believe that parks and reserves are for the people, that they are the lungs of communities in terms of the green space they offer and they play a key role in developing robust and cohesive communities.

The Mangere Community Board will advocate for:

- The reclamation of the Tarata Stream and the resurrection of the name of the neighbouring reserve, Black Bridge Reserve, with the installation of an information board explaining the history of the area
- The development of public walkways that increase access and participation for people to enjoy parks and reserves. The community board will also strongly advocate for the ongoing improvement, development and maintenance of existing council-owned facilities and playgrounds
- The 2007 parks plan for Centre Park to be started as a priority park development in Mangere
- A public access from Nga Whare Watea to Centre Park
- A safety and disability audit of kerbing along Mangere footpaths. The kerbs are too steep which is difficult for mobility scooters, prams and wheelchairs
- Regular information reports on the water quality in the Manukau Harbour
- For the promotion and encouragement of community-based initiatives on the basis that these local businesses strengthen local economies and bring services to Mangere citizens
- Improvements in the water quality of the streams
- More buses should go direct to Manukau instead of through Mangere to Otahuhu perhaps through Otara to Papatoetoe. All bus routes from Mangere should be reviewed to take people to where they want to go instead of a long drive around Manukau before getting to the destination
- A meeting with parks officers to develop a consolidation plan for Mangere parks
- Schools to play a greater part in tree planting around Mangere parks and reserves.

The Mangere Community Board:

- Strongly opposes the establishment of profit-making or commercial activities, services on parks or reserves
- Strongly opposes the consumption of alcohol on parks and reserves.

THE MANGERE COMMUNITY BOARD WILL ADVOCATE FOR:

PRIORITY

Parks development

The ongoing purchase of land for parks and reserves.

Ongoing

Land for amalgamation into Norana Park.

Ongoing

Purchase of land adjoining Walter Massey Park for amalgamation into that park.

The Mangere Community Board to hold the budgets for playground equipment and be able to make decisions on the type, colour and shape of equipment for their communities.

Immediate and ongoing

Walkways

The ongoing development of public walkways in Mangere parks and reserves that increase citizen access to the community and coastal vistas.

Ongoing

An improved walkway from Robertson Road park to Moyle Park (currently a dead-end and swamp linking all the way through to Robertson Road).

2011/12

More linked walkways through local recreation parks.

Ongoing

The development of bridle riding tracks in the Mangere Bridge area.

2012/13

The completion of the walkway on the Manukau side of the Onehunga lagoon.

2013/14

Mangere Centre Park

Integration of the Mangere Community House into Centre Park.

2010/11

The development and promotion of Centre Park as a premier sports park destination.

Ongoing

Centre Park as a Mangere-base for the Find Your Field of Dreams Foundation.

Ongoing

More changing room facilities in Centre Park for sports groups.

2010/11

Walter Massey Park

The trees to be cut on the east side of Walter Massey Park where truants hang out. Also to have the hedges removed to improve the sight lines across the park.

2008/09

Funding for a feasibility study into the development of a significant community and recreation centre on Walter Massey Park with a specific emphasis on youth activities.

2009/10

Public parks and reserves continued...

THE MANGERE COMMUNITY BOARD WILL ADVOCATE FOR:	PRIORITY
Swanson Park	
An upgrade and relocation for playground facilities currently situated on Swanson Park to Naomi and Bill Kirk Park.	2009/10
Investigate options for (a) Linking the library with Swanson Park (b) Improving access to Swanson Park from the shopping centre.	2009/10
That the grassed floodlit training area continues to be maintained.	
The creation of an all-weather path to provide access through the park.	2009/10
Better signage for parks that points out when the park is closed for sports that does not fall down or fly away.	2008/09
Improved drainage in the park to reduce the number of days the park is closed.	2011/12
Planting of more cherry trees around the perimeter of the park but using a variety that has a longer life.	
To purchase adjoining properties to increase the availability of parking and to open the park entrance up onto Church Road.	2012/13
Lack of consultation with the community board to relocate the slam dunk from behind the gym and install onto a concrete pad.	2009/10
Lost City	
The Lost City site to be upgraded and all leases recalled and put out for tender.	2010/11
DB Park	
A community competition to re-name DB Park.	2009/10
David Lange Park	
The installation of security lighting around David Lange Park.	
The installation of security lighting around the netball courts area on David Lange Park.	2008/09
Increased security and police patrols around David Lange Park in the evenings.	Ongoing
That the public toilets on David Lange Park be kept open later than 5pm over the summer period during daylight hours.	Ongoing
The David Lange Park facility to be developed similar to the Otara Skate Park facility.	2011/12
A rubbish drive in the park to pick up and fine those leaving their rubbish around the park and not using the bins provided.	Immediate and ongoing

THE MANGERE COMMUNITY BOARD WILL ADVOCATE FOR:	PRIORITY
Kiwi Esplanade	
Additional security lighting and increased police patrols.	Immediate and ongoing
Increased rubbish collections along the esplanade and the beach.	Immediate and ongoing
The development of a plan to use the Mangere Bridge waterfront as a local and tourist leisure destination.	2010/11
The undergrounding of overhead power lines along the top end (3 Kiwi Esplanade) to Chippingdale Road to match the rest of Kiwi Esplanade.	2011/12
Promote and encourage a wide range of festivals and events into the Esplanade area that celebrate the harbour and its environs.	Ongoing

PARKS MINOR WORKS FOR MANGERE 2008/09. THE MANGERE COMMUNITY BOARD WILL ADVOCATE TO MANUKAU CITY COUNCIL FOR THE FOLLOWING WORKS TO BE UNDERTAKEN:

PARK NAME	INSTALLATION	LENGTH/NUMBER	COST ESTIMATE
Kiwi House Park (corner Kiwi Esplanade and House Ave)	Seat and bin	1	\$2000
Cyclamen Park – (corner Cyclamen and Seccoia Roads)	Footpath to playground	20 m from street to corner	\$2000
Swanson Park (McIntyre Road)	Bollards along McIntyre Rd	120 m	\$8000
Court Town House Reserve- Court and Townhouse Close	Bollards along CTC	70 m	\$5020
Sutton Park (Vine Street)	Volleyball court	1	\$12,000
Tarata Creek Reserve (Elmdon Street)	Plants	200	\$1000
Wickman Way/Tennessee Ave	Bollards	Between 164-166 and 174-176	\$2000
Kiwi Esplanade (Mangere Boat Club)	Lighting	2 lamp posts	\$5000
David Lange Park	Lighting in carpark by netball club	2 lamp posts	\$5000
House Park (Kirkbride Road)	Seats	3	\$4455

THE MANGERE COMMUNITY BOARD WILL ADVOCATE FOR THE FOLLOWING WORKS FOR THE 2009/10 YEAR:

PARK NAME	INSTALLATION	LENGTH/NUMBER	COST ESTIMATE
Tilberg Street Reserve	Basketball or volleyball court	1	\$12,000
Sutton Park (Vine Street)	Slam Dunk	1	\$12,000
To upgrade and relocate playground facilities currently situated on Swanson Park and relocate to Naomi and Bill Kirk Park	Children's playground		\$10,000
Swanson Park	All-weather path through the park		\$4000



Manukau Harbour

Waterfront

The Mangere Community Board supports Waterfront Reserve as an open space recreation reserve (after Transit New Zealand has completed its works). The community board acknowledges that the Transit Alliance has a contract to build the bridge and is operating in accordance with its consent. Manukau City Council will ensure that the foreshore is tidied up and Transit Alliance will liaise with Manukau Parks to put a mud-crete seawall around the edge of the foreshore.

The community board will lobby for:

- (a) A parks coastal study (2009/10)
- (b) A plan for the development of the Esplanade (2009/10) to include:
 - The stabilisation of the Mangere Bridge existing sea walls
 - Repairs to the whole of Coronation Road
 - Establishment of toilet facilities and changing rooms near the old bridge
 - The development of cycle ways in the area
 - Installation of information signage at the waterfront highlight the areas significant history
 - The establishment of an all-tide boat ramp with a floating jetty
 - The extension over time of the mud-crete wall around the Kiwi Esplanade Waterfront to replace the existing walls
 - Options for the reclamation of the area between Mangere Bridge and the old Mangere Bridge.

Mangere East community

The Mangere Community Board supports the developments and improvements around the Mangere East village business area.

THE COMMUNITY BOARD WILL ADVOCATE FOR:	PRIORITY
The formation of a working party comprised of representatives of Walter Massey Park users to review all the facilities and discuss options for the establishment of a multi-purpose facility on the park.	2009
The incorporation of the Trampoline Club into the Walter Massey Park area.	2009/10
The diversion of heavy traffic from the area.	2009
The installation of traffic calming devices around the village.	2009
Updated bus shelters.	2009/2010
For an Manukau City Council audit of the area.	2009
Closer policing of the disabled car parking.	Ongoing
More artwork in the area.	2009

Council-owned facilities

THE MANGERE COMMUNITY BOARD WILL ADVOCATE FOR:	PRIORITY
<p>Mangere Community House</p> <ul style="list-style-type: none"> (a) Road and directional signage (b) A development plan for the restoration of the heritage gardens at the front of the house (c) New fencing and beams (d) Lining of the garage and carpeting of the garage at Mangere Community House. 	2009/10
<p>Moana-Nui-ā-Kiwa</p> <ul style="list-style-type: none"> (a) Upgraded signage (b) A new indoor heated pool within five years (c) A new extension to the recreation centre within three years to include more community meeting rooms (d) A feasibility study into increasing size of Moana-Nui-a-Kiwa increasing size of recreation area as youth and sports facility (e) A facility of sufficient size to facilitate indoor soccer, cricket, basketball, volleyball, gym club, trampolines and areas for supporters (f) Investigation into the cost of heating and covering the outdoor pool to increase the months the pool is available for the Mangere youth and community. 	2011/12
<p>Massey Homestead</p> <p>The building is not used by the local community of Mangere East. Such a building should be playing a much greater part in the community with events and public use.</p> <ul style="list-style-type: none"> (a) The grounds of Massey Homestead as an arts and events facility (b) Tenancy arrangements should be reviewed (c) Two houses on the corner of Yates Road should be removed to further open up the Massey Homestead grounds. More public use and access to the house should be encouraged. 	2010/17
<p>Nga Tapuwae</p> <p>For the use of Nga Tapuwae grounds as a site for the development of an early childhood education centre.</p> <p>Grounds are maintained regularly.</p>	2009/10 Ongoing



Council-owned leased properties

The community board will advocate to Manukau City Council that:

- (a) A reasonable rental is paid for use of council-owned facilities by community groups to make sure that the ratepayers are not subsidising users
- (b) User groups occupying council facilities are providing a regular service to all Mangere citizens
- (c) Community facilities be rationalised in favour of localised one-stop combined social and central government agencies based on the heartland model
- (d) Tenants in community facilities should report to the Mangere Community Board on their activities on an annual basis.

That the community board has input into all tenancy arrangements and lease reviews in the Mangere area.

Town centres and business improvement districts

The Mangere Community Board will advocate to Manukau City Council and town centre managers for more community-based events that bring our citizens together.

Safer Mangere

The Mangere Community Board will:

- (a) Continue to advocate directly to the Minister of Police for an increased 24-hour police presence in Mangere to address issues of crime and safety
- (b) Continue to support and provide representatives to the Safe Mangere Network
- (c) Advocate for the Mangere police station to be staffed beyond the 4pm closing time
- (d) Advocate for better communication back to the local police station from emergency calls. Local police are unaware of issues arising after 4pm
- (e) Continue to support and recognise community safety initiatives such as the Mangere Bridge Community Safety Patrol and CCTB maintenance
- (f) Continue to advocate for support to Maori wardens
- (g) Advocate for the establishment of a Pacific Island arm of the Maori wardens.

Street kerbing

The Mangere Community Board has been receiving an increasing number of requests from its citizens requesting that its streets are more user-friendly. Requests have come from people with pushchairs, persons with disabilities and wheelchairs.

The community board will advocate to the council for user-friendly street kerbs that enable prams and mobility scooters easier access to cross the road.

Animal control

Because of potential health risks, the community board does not support dogs on sports parks at any time because there is always a potential risk of negative dog behaviours on family and individual enjoyment and participation in activities on sports parks.

The community board will advocate for a more aggressive public education campaign on responsible dog ownership and monitoring of dogs in Mangere.

Mangere community events

The Mangere Community Board:

- (a) Strongly supports (and acknowledges the council) for its annual provision of local Christmas events funding. However, the community board asks that this funding be held within community board budgets on the basis that it targets local, community-based Christmas events
- (b) Will seek an increase in the annual Christmas events funding to \$12,000 per annum
- (c) The council holds funding for city-wide events, however, the community board will advocate for the use of Ambury Park, Esplanade Reserve and Centre Park as sites for local and city-wide events.





Liquor licensing

The Mangere Community Board will advocate for:

- (a) A change to the district plan banning off-licence liquor outlets from within 500 metres of any park, playground and school in Manukau
- (b) A change be made to the district plan limiting the number of off-licence liquor outlets, within the central business district
- (c) Liquor bans at Mangere East town centre and all parks and reserves.

Rubbish, graffiti and local services

The Mangere Board will advocate to the council for stronger environmental monitoring:

- (a) Street cleaning contracts
- (b) For environmental management officers to patrol and issue litter fines on Mangere Bridge
- (c) For improved street cleaning and clearing of dumped rubbish around Mangere East, Vine Street, Tennessee Ave and side streets, Blake Road, Creamery Road, Oruarangi Road
- (d) Commercial Rubbish from commercial premises needs addressing
- (e) Public litter blowing around the parks and roads
- (f) Rubbish tins required in the village green of Mangere East
- (g) Significant rubbish dumping in back streets and around parks around Mangere East
- (h) Waterways and streams all around Mangere East are heavily polluted and running into the upper harbour. The community board believes there are significant issues of pollution manifesting from commercial and community rubbish running and being discharged into the Manukau Harbour particularly from behind the Lost City site.

The community board requests that there be regular testing of this run-off from three different points in the harbour – the first 10 metres down from the discharge point behind the Lost City site.

- (i) For a twice yearly 'Free to the dump' sticker for Mangere citizens to dispose of their inorganic rubbish, as well as the annual inorganic kerbside collection.

Public alleys and access ways

The Mangere Community Board asks that council officers working with community board members and the police identify those alley or access ways to all parks that can be closed and amalgamated with adjoining properties.

Tourism

THE COMMUNITY BOARD SUPPORTS THE ESTABLISHMENT OF TOURISM INITIATIVES WITHIN MANGERE THROUGH THE:

The development of a Mangere tourism and marketing plan.	2009/2010
The development of the coastal walkway from Elletts quarry to Mangere Bridge.	2010/2011
Development of historic reserve for cultural tourism activities providing appropriate consultation has been carried out with Mana Whenua.	2011/2012



Undergrounding

The community board will advocate for underground power lines throughout Mangere.



Healthy communities

The Mangere Community Board believes people need to have local access to a full range of health and advisory services and should not have to travel outside of Mangere for health services they require including many secondary services. Counties Manukau District Health Board should note that Mangere people use Middlemore Hospital more frequently than other Counties Manukau residents.

The community board recognises that the council is not mandated to fund health provision in the traditional sense. It would like the council to advocate through Tomorrow's Manukau for the delivery of a comprehensive range of local services to Mangere.

THE HEALTH ISSUES:

- Diabetes – sometimes caused by obesity and lack of exercise
- Gout is also a problem for 20 per cent of people who suffer from diabetes
- Kidney failure and loss of blood flow to the lower limbs is a consequence of uncontrolled diabetes and this comes at a huge community and personal cost. Lower limb amputations, as a result of diabetes, is the most common reason for amputation at Middlemore Hospital and is greater than amputation from injuries
- Oral health, particularly for children, is poor
- The birth rate in Mangere is growing at a rate greater than other parts of Counties Manukau and the breastfeeding rate is low. The average time in hospital following delivery is between four and six hours
- There are significant child and youth health issues, sometimes as a result of uninsulated housing and overcrowding in houses, which increases cross-infection.

WHAT COULD BE DONE:

The development of local services that are delivered from a local health campus located close to a town centre. Services should include:

- Accident and medical services
- Imaging services, including mammography
- A birthing unit
- Increased 'community-isation' of services currently provided at the hospital such as outpatient clinics
- School-based health clinics that include oral health services.

Mangere needs a co-ordinated approach to community health to ease access to services. This can be done by re-grouping all health services on one campus.

The community board will advocate for and support projects that increase the range of co-ordinated local health services to Mangere people.

Sustainable Mangere

THE MANGERE COMMUNITY BOARD WILL ADVOCATE FOR:

- Environmental and social sustainability audit for the Mangere community
- Citizens to be able to install water tanks without resource consents for the collection of rainwater for all residential properties
- The promotion of solar heating options within Mangere and for the removal of resource consent costs for the installation of all heating options
- The ongoing reinstatement of the Tarata Stream through the continuing support of parks and the allocation of resource through operational costs for this ongoing work. For example, the community board does not want to use the small parks minor works budget.

COMMUNITY BOARD ACTIONS:

- (a) The community board will work with Mangere citizens using participatory methods to develop a set of shared community goals for a sustainable community
- (b) The community board will work with the community to identify a set of indicators for community social sustainability. These indicators include equitable access to key services, ensuring that future generations will not be disadvantaged by the activities of current generations, valuing, protecting and integrating cultures, engendering community responsibility for educating future generations and the provision of alternate housing options for Mangere
- (c) The community board will work with Mangere citizens to develop a set of shared community goals for environmental sustainability including water and air quality
- (d) The community board will organise three forums in 2009 (Mangere central, Mangere East and Mangere Bridge). The forums will cover a range of relevant topics around sustainability, building and strengthening Mangere's community. They will build on these workshops by asking citizens to participate in identifying outcomes and actions they can produce in partnership with the community board and other community partners. The community board asks for the council's support of \$3000 to cover the costs of venue hire and speaker costs.





Housing

Housing New Zealand

The community board will advocate to Housing New Zealand and other relevant government agencies to narrow the gap between housing owners and those residing in rental accommodation.

TO DO THIS:

The community board will advocate for the sale of some of Housing New Zealand stock to tenants who have lived in their homes in Mangere for a number of years and who wish to stay. The community board strongly believes home ownership reduces transiency, is a strong contributor to socially cohesive and stable communities and to well-being where people feel a sense of belonging and pride.

The community board will present a proposal to the Housing New Zealand Board in the 2009/10 years.

Housing general

The community board discussed the idea that their parents and grandparents didn't always go straight into their dream home but instead invested in land with a minor dwelling on it and over time either added to the house or re-built. The community board believes this might be one option as a way forward for people seeking a first home.

The community board will pursue this option with Housing New Zealand, with the council and with providers of prefabricated and transportable homes.

Auckland Regional Council

The Mangere Community Board will advocate to Auckland Regional Council for the following:

Ambury Park

THE MANGERE COMMUNITY BOARD WILL ADVOCATE TO THE AUCKLAND REGIONAL COUNCIL FOR:

PRIORITY

The installation of more picnic tables at Ambury Farm Park.	2009/10
The installation of covered open-sided shelters on the Ambury Farm Park site.	2010/11

Mangere Mountain

THE MANGERE COMMUNITY BOARD WILL ADVOCATE TO THE AUCKLAND REGIONAL COUNCIL FOR:

- Bleachers around the sports fields on Mangere Mountain.
- Improved signage at each access way to the mountain.
- The purchase of properties for additional parking.
- The Onehunga Mangere Sports Club to better maintain and tidy their facilities.
- A better formed track up and down the mountain particularly behind the Mangere Bridge play centre and around the second crater to the car park. Including steps over the steep area.
- Improvements to the Mountain Road track.
- The installation of a drinking fountain next to the car park entry to the Mangere Mountain walkway.

Puketutu Island

The community board has no confidence that this park that is currently under private ownership will become a future regional park.

Community board members continue to be strongly opposed to the establishment of Living Earth or any other activity on the Island. The community board on behalf of the Mangere community believes that the Living Earth business is detrimental to the health of its citizens in terms of airborne contaminants and water pollution. The community board appreciates the council's role in objecting to the establishment of the Living Earth activities on Puketutu Island, and believes that the island is not the appropriate location and that the business should be further inland away from water and in a rural rather than an urban area.

The community board is also strongly opposed to the use of the island for solid waste disposal and holds this view as concerned citizens and as representatives of a community that suffers significant health deficits.

The community board asks the council to actively pursue alternate sites for this activity on the basis that while businesses are good for the economy, there is a mismatch and contradiction in this case between economic, and social and health benefits.

The community board is in the process of seeking support for the development of a local tourism and marketing plan for Mangere and believes that the activities on Puketutu Island do not go hand-in-hand with good tourism destinations.

The community board strongly believes that this activity will have a negative health and well-being impact on Mangere citizens and that the activity is an inappropriate match for a community that:

- (a) is attempting to draw tourism and residents to its area
- (b) is promoting Mangere as a healthy community in which to live.



Auckland Regional Council continued...

Pristine beaches that our citizens can enjoy

THE MANGERE COMMUNITY BOARD WILL ADVOCATE TO THE AUCKLAND REGIONAL COUNCIL TO:

Have the beaches at Mangere Bridge replenished including the development of a programme for ongoing beach maintenance.

Clean up the rubbish below the water line.

Mangroves

The Mangere Community Board will advocate to Auckland Regional Council:

- (a) For the total removal of mangroves around the waterfront areas that are now spoiling the views around Mangere and spreading further into the harbour inlets
- (c) That the area currently filled with mangroves at Waterfront Reserve be restored to a beach and recreation area.

The community board supports the formation of an independent facilitated community action and consultation group to discuss the future strategic development of the Waterfront Reserve area and the development of a mangrove removal plan for the area.

Mangere youth

The Mangere Community Board will also facilitate three youth forums in Mangere to hear from our young people and where they see Mangere in the next 10 years and to develop and youth strategy for Mangere to make sure we are representing the youth in our community.

- What do young people like about Mangere?
- What issues are important to Mangere young people?
- What would young people like to change about Mangere?

The community board will ask for the council's support of \$3000 for this work. The youth forums will be largely facilitated by youth workers with the support of the community board. The community board is also interested in talking to you to identify if there is a need for youth focused local activity centres.

Our Older citizens

The Mangere Community Board supports the following positive ageing principles stated in the Older Persons Strategy as principles to guide the development of policies and services in Mangere into the future.

Older people are important members of society and have the right to be afforded dignity in their senior years. They have skills, knowledge and experience to contribute to society and the expected growth in the proportion of older people during the coming decades will provide New Zealand with a valuable resource. Further, continued participation in older age has benefits for the individual concerned, the community, and the country as a whole.

(Older Persons' Strategy)

The Mangere Community Board will advocate for:

- The empowerment of older people to make choices that enable them to live a satisfying life and lead a healthy lifestyle
- More opportunities for older people to participate in and contribute to family, whanau and community
- Reflection of positive attitudes to older people
- Recognition of the diversity of older people and ageing as a normal part of the lifecycle
- Affirm the values and strengthen the capabilities of older Maori and their whanau
- Recognition of the diversity to strengthen the capabilities of older Pacific people
- Appreciation of the diversity of cultural identity of older people living in New Zealand
- Recognition that different issues face men and women
- Ensuring that older people, in both rural and urban areas, live with confidence in a secure environment and receive the services they need to do so
- Enable older people to take responsibility for their personal growth and development through changing circumstances.





Community board roles and responsibilities

Overseas local authorities are moving to put people and communities first, while communities themselves are demanding an improvement in the services that councils provide. Councils are also becoming more accountable and efficient.

To meet these demands and lead their communities, councils are constantly seeking more effective ways to meet these needs. In England, the government has recently created a "Department for Communities and Local Government" and has appointed a Secretary of State for Communities and Local Government. For New Zealand, one mechanism that enables a council to conduct a two-way conversation with its community is the community board that is comprised of locally elected community representatives. Community boards, however, are not committees of the council instead they are a group of resident representatives that represent the local needs and aspirations of their communities. Elected members by contrast are (primarily) required to act in the best interests of the city and the council nominates elected members to community boards.

3.1 Status of community boards

Section 51 of the Local Government Act (2002) defines the status of community boards as unincorporated bodies, not local authorities and not committees of the local authority.

3.2 Role of the community board

The role of a community board (Section 52) is to:

- *represent, and act as an advocate for, the interests of its community*
- *consider and report on all matters referred to it by the territorial authority, or any matters of interest of concern to the community board*
- *maintain and overview of services provided by the territorial authority within the community*
- *prepare and annual submission to the territorial authority for expenditure within the community*
- *communicate with community organisations and special interest groups within the community*
- *undertake any other responsibilities that are delegated to it by the territorial authority.*

3.3 Duty to consider delegations

Councils are not obligated to make delegations to community boards such as, Schedule 7, clause 32 (6) places a duty on councils to consider delegations to community boards:

*"A territorial authority **must consider whether or not** to delegate to a community board if the delegation would enable the community board to best achieve its role."*

3.4 Community engagement

Community board members in the future are likely to play a greater role in assisting the council to engage with its communities. A recent review of community boards proposed the development of community

advocacy plans (or profiles) as a method for bringing together the issues relating to its community and the options and aspirations of the community.

Community boards play a key role in interfacing with the community. Often individual and resident representatives bring community concerns to public forums. There is potential to improve the way in which these concerns are captured and ultimately addressed.

Community boards add value to the council's overall decision-making processes through its local knowledge.

3.5 Public forums

Public forum exists to allow residents 30 minutes to raise community concerns with their community board. Members of the public must make prior arrangements with the Democratic Services Co-ordinator, to address the community board.

The chairperson will adjourn the meeting and allow 30 minutes for the public to talk to the community board about their issues and discuss any matters pertaining to items that are on the agenda.

Elected members should not raise issues in public forum. Elected and **community board members wishing to raise a specific issue leading to a community board resolution should seek to place an item on the agenda by contacting the chairperson at least three weeks prior to a meeting in order that an appropriate report may be prepared to meet the requirements of the Local Government Official Information and Meetings Act, 1987.**

It is noted that under the requirements of the Local Government Official Information and Meetings Act 1987 that new business cannot be discussed at the meeting unless it is minor general business.

No resolution, decision, or recommendation may be made in respect of such a new item except to request a report to a subsequent meeting of the community board to enable further discussion.

At the end of public forum the chairperson will announce that the meeting is reconvened.

3.6 Community board chairperson

The role of the community board chairperson is to lead and direct the business of the community board in a manner consistent with the powers delegated by the council.

Specific accountabilities include:

- Co-ordinating and directing all activities of the community board
- Providing guidance and direction to community board members
- Calling meetings and liaising with board members and council officers/management in setting the content and priorities of meeting agendas
- Speaking on behalf of the community board and acting as an advocate for it



Community board roles and responsibilities continued...

- Establishing community consultation processes by scheduling, planning and chairing public meetings
- To seek input into community issues and council's planning and strategy development processes
- Reporting to the council (or its committees) on local community issues, any community board recommendations
- Presiding over the meetings of the community board, ensuring meetings are conducted in an orderly manner and enforcing standing orders as required
- Participating in community board and working party meetings by being fully prepared and up-to-date on issues under consideration
- Representing the community board and local community interests as an appointed member of external committees, agencies or boards as requested
- Ensuring effective and efficient communications between the community board, the council, and members of the public.

3.7 Community board members

The role of the community board member is to represent interests of the local community by contributing to its ongoing community and economic development. Effective stewardship of existing assets, sustainable management of the environment and the prudent management of the communities' delegated financial resources also form part of this role.

Specific accountabilities include:

- Consultation with stakeholders in the community
- Co-ordination and assistance in the running of public meetings
- Representing the community board and the council as an appointed member of external committees/agencies/boards as requested
- Supporting the community board chairperson and members in the promotion of the community
- Developing positive working relationships with community stakeholders and counterparts in other authorities
- Being accessible to the community and directing issues for remedy with management.

Elected members roles

MAYORAL ROLE

The mayor has a city-wide electoral mandate with an expectation of a strong leadership role. The position is that of first among equals, sharing the collective responsibilities of the council. In addition, the mayor is the presiding member at the meetings of the council and as such is responsible under standing orders for the orderly conduct of council business.

The mayor has no legal authority to commit the council to any particular course of action, except as where expressly authorised to act under duly delegated authority.

The office of the mayor is that of a community leader and performance of civic duties as the ceremonial head of the council. The role carries with it a strong element of community leadership in addition to the statutory role as a presiding member of the council. The role requires the mayor to act as a city advocate in regional and national forums including promotion of the city's attributes. The mayor will also provide leadership and feedback to other elected members on teamwork and chairmanship of committees.

DEPUTY MAYOR

The deputy mayor undertakes the same roles as other elected members. In the event of the absence or incapacitation of the mayor, the deputy mayor must perform all of the responsibilities and duties, and may exercise the powers, and duties of the mayor.

COUNCILLORS

Elected members, acting as the council, are responsible for:

- The development and approval of council policies
- Determining the expenditure and funding requirements of the council through the Annual Plan process (including the Long Term Council Community Plan and the funding policy)
- Monitoring the performance of the council against its stated community outcomes, objectives and policies
- Employing, overseeing and monitoring the chief executive officer
- Representing the interests of the residents and ratepayers of Manukau city (on election, the member's first responsibility is to the city).

The council acts by majority decision at meetings. Each member has one vote. With certain exceptions, the exercise of the council's powers can be delegated to:

- Committees or sub-committees
- Community boards
- Individual members or council officers
- Others, as provided by statute, such as planning commissioners and enforcement officers



Elected members roles continued...

Any individual member (including the mayor) has no authority to act on behalf of the council unless it has delegated such authority.

The role of the councillor is to represent the communities' interests, ensuring ongoing community and economic development, the effective stewardship of existing assets, sustainable management of the environment and the prudent management of the city's financial resources.

Specific accountabilities include:

- Participation in the development of a vision and strategic direction for the wider community in consultation with stakeholders while being cognisant of the diverse issues facing the community
- Providing input into and approving the strategies and plans of the council
- Consulting with community members/agencies and obtaining their perspectives on the development of council's strategies and plans
- Participating in standing committees and sub-committees by being fully prepared and informed on issues under consideration
- Representing the council as an appointed member of external committees or agencies or boards as requested
- Participating in the review of the performance of the chief executive officer as requested
- Supporting the mayor and fellow councillors in the promotion of the city
- Developing positive working relationships with fellow councillors and management to ensure effective governance processes are maintained
- Developing positive working relationships with counterparts in neighbouring local and regional authorities, identifying opportunities for community and economic development and joint benefit
- Being accessible to the community/electors, assisting them to resolve problems by directing them to the appropriate council officer and following up as appropriate.

6.2.4 STANDING COMMITTEE CHAIRPERSON ROLE

The role of the council standing or special committee chairperson is to oversee, co-ordinate and direct all activities of the committee within its specific terms of reference and delegated authorities. Responsibilities include the provision of guidance and direction to committee members and liaising with management in setting the content and prioritising meeting agendas.

Additional responsibilities of this role include:

- Speaking as an advocate on behalf of the committee
- Reporting to council the recommendations made by the committee and its sub-committees
- Presiding over committee meetings, ensuring the committee carries out its business in an orderly manner and enforcing standing orders as required
- Ensuring effective and efficient communication between council committees.

GENERAL

FUNDING: DISCRETIONARY GRANTS, DONATIONS AND SPONSORSHIP FUNDING

The "Policy on Distribution of Discretionary Grants, Donations & Sponsorships to Communities" currently governs all of council's grant allocations (although this policy is currently under review). It stipulates that:

- For amounts under \$2000 a letter of agreement will be provided outlining the purpose for the funding, any conditions of the grant and any accountability requirements and date for these to be met
- For amounts between \$2000 and \$9999 a letter of agreement will be provided outlining the same conditions as above as well as any other expectations the council might have of the applicant, an agreed format for reporting use of funds back to the council, and the steps the council will take if the recipient is unable to demonstrate that they have met the agreed requirements
- For amounts of \$10,000 or more a contract is required outlining the same conditions as above as well as a statement describing the explicit performance indicators, objectives and outcomes for the project being contracted and a statement about how these will be measured.



Mangere Community Board

SERVING OUR COMMUNITY



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Please feel free to contact any of the above community board members: Your board: Advocates on behalf of the community - Encourages the community to take part in council affairs - Recommends priorities for council spending in your community - Monitors the provision of council services in your community - Promotes and approves local festivals and events - Allocates local community grants - Receives submissions

